

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE CALLOWAY COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1999

EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS



Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Larry Elkins, County Judge/Executive
Members of the Calloway County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Calloway County, Kentucky, as of June 30, 1999, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Calloway County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Calloway County, Kentucky prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky. Consequently, certain revenues and the related assets are recognized when received rather than when earned and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising from cash transactions of Calloway County, Kentucky, and the related statement of cash receipts, cash disbursements, and changes in cash balances as of and for the year ended June 30, 1999, in conformity with the cash basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Larry Elkins, County Judge/Executive
Members of the Calloway County Fiscal Court

Our audit was performed for the purpose of forming an opinion on the financial statements of Calloway County, Kentucky, taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A–133, Audits of States, Local Governments and Non-Profit Organizations, and is not a required part of the financial statements. The other information provided on the accompanying schedules is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present the accompanying Findings and Questioned Costs, included herein, which discusses the following areas of noncompliance:

- Budget Amendments Should Be Utilized
- All Claims Should Be Presented To The Fiscal Court For Review Prior To Payment
- Proper Clothing Should Be Provided Prisoners Through The County's Jail Fund

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 7, 1999 on our consideration of Calloway County, Kentucky's compliance with certain provisions of laws, regulations, contracts, and grants, and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

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Audit fieldwork completed -September 7, 1999

CALLOWAY COUNTY OFFICIALS

Fiscal Year Ended June 30, 1999

Larry Elkins County Judge/Executive

Randall A. Hutchens County Attorney
Ray Coursey, Jr. County Clerk

Ann Wilson Circuit Court Clerk

Stan Scott Sheriff
Pat M. Paschall Jailer

Ronnie Jackson Property Valuation Administrator

Sue Outland County Treasurer

Dwaine Jones Coroner
Clyde Hale Magistrate
Steve Lax Magistrate
Dan Miller Magistrate
Bobby Stubblefield Magistrate

STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

CALLOWAY COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 1999

Assets and Other Resources

٨	aaata
\boldsymbol{A}	ssets

General Fund:	Φ	556506
Cash	\$	556,526
Notes Receivable (Note 4)		42,581
Road and Bridge Fund:		
Cash		57,869
Jail Fund:		
Cash		69,336
Jail Commissary Fund:		
Cash		5,331
Investments		10,085
Local Government Economic Assistance Fund:		
Cash		10,890
Jail Grant Fund:		
Cash		324,503
Jail Construction Fund:		
Cash		219,942
Public Properties Corporation Fund:		,
Cash		762,154
		, , ,
Other Resources		
Public Properties Corporation Fund:		
Amounts to be Provided in Future Years for		
Bond Principal Payments		8,575,000
Total Assets and Other Resources	\$	10,634,217

CALLOWAY COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS June 30, 1999

June 30, 1999 (Continued)

Liabilities and Fund Balances

Liabilities

Public Properties Corpor	ration Fund:
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Bond Principal Not Matured (Note 5) \$ 8,575,000

Fund Balances

Reserved:

Jail Commissary Fund	15,416
Jail Grant Fund	324,503
Jail Construction Fund	219,942
Public Properties Corporation Fund	762,154

Unreserved:

General Fund	599,107
Road and Bridge Fund	57,869
Jail Fund	69,336
Local Government Economic Assistance Fund	10,890

Total Liabilities and Fund Balances \$ 10,634,217

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

CALLOWAY COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

Fiscal Year Ended June 30, 1999

Cash Receipts	Tot (M On	emorandum	Ger Fur		ad and dge nd	Jail	Fund
Schedule of Operating Revenue	\$	6,175,730	\$	3,335,003	\$ 1,176,200	\$	617,842
Transfers In Kentucky State Treasurer -		806,911			230,000		485,000
Administrative Office of the Courts		164,601					
Public Properties Corporation Income		58,184					
Jail Commissary Fund Receipts		132,061			 		
Total Cash Receipts	\$	7,337,487	\$	3,335,003	\$ 1,406,200	\$	1,102,842
<u>Cash Disbursements</u>							
Comparative Schedule of Final Budget							
and Budgeted Expenditures	\$	5,468,554	\$	2,917,204	\$ 1,352,304	\$	1,085,758
Transfers Out		806,911		230,000			
Detention Center Construction		6,820					
Judicial Center Construction		230,338					
Bonds:							
Principal Paid		275,000					
Interest Paid		358,020					
Jail Commissary Fund Expenditures		140,680			 		
Total Cash Disbursements	\$	7,286,323	\$	3,147,204	\$ 1,352,304	\$	1,085,758
Excess (Deficiency) of Cash Receipts							
Over (Under) Cash Disbursements	\$	51,164	\$	187,799	\$ 53,896	\$	17,084
Cash Balance - July 1, 1998		1,965,472		368,727	 3,973		52,252
Cash Balance - June 30, 1999*	\$	2,016,636	\$	556,526	\$ 57,869	\$	69,336

^{*} Cash Balance Includes Investments

The accompanying notes are an integral part of the financial statements.

CALLOWAY COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1999 (Continued)

Jail Commissary Fund		Local Government Economic Assistance Fund		Jail Gra Fun		Jail Con Fun	struction	Public Properties Corporation Fund			
\$		\$	12,350	\$	165,814	\$	868,521	\$	91,911 164,601		
	132,061								58,184		
\$	132,061	\$	12,350	\$	165,814	\$	868,521	\$	314,696		
\$		\$	9,240	\$		\$	104,048 576,911	\$	6,820 230,338		
	140,680						140,000		135,000 358,020		
\$	140,680	\$	9,240	\$	0	\$	820,959	\$	730,178		
\$	(8,619) 24,035	\$	3,110 7,780	\$	165,814 158,689	\$	47,562 172,380	\$	(415,482) 1,177,636		
\$	15,416	\$	10,890	\$	324,503	\$	219,942	\$	762,154		

CALLOWAY COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 1999

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statements of Calloway County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Jail Commissary Fund and the Public Properties Corporation Fund as part of the reporting entity.

B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts.

C. Basis of Accounting

The financial statements were prepared on a cash basis of accounting pursuant to Kentucky Revised Statute (KRS) 68.210 as recommended by the State Local Finance Officer. Consequently, certain revenues and related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts.

D. Legal Compliance - Budget

The Calloway County budget is adopted on a cash basis of accounting and laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

CALLOWAY COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 1. (Continued)

E. Cash and Investments (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

Note 3. Deposits

The County maintains deposits with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to law, the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The County met the requirements stated above, and as of June 30, 1999, deposits were fully insured or collateralized at a 100% level with collateral held by the county's agent in the county's name.

CALLOWAY COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 4. Receivable

The county loaned \$32,000 to the Calloway County Sheriff during the fiscal year 1999, as advancements to operate the Sheriff's office. Terms of the agreement stipulate a 4-year repayment schedule of annual installments of \$14,193.6l beginning in 1999 fiscal year. The note is noninterest bearing. The beginning balance as of July 1, 1998 was \$51,312 and was increased by \$32,000 of additional borrowings during the fiscal year. The sheriff repaid \$40,731 during the fiscal year, leaving a balance of \$42,581 owed as of June 30, 1999.

Note 5. Long-Term Debt

On November 14, 1996, the county authorized the Public Properties Corporation to issue up to \$4,670,000 of Revenue Bonds, Series 1996. These bonds were issued to retire Revenue Bond Anticipation Notes, Series 1995, dated July 1, 1995 and to provide long-term financing for the County Detention Facilities.

County Detention Facilities:

Due Date	Principal	Interest
1999-2000	\$ 150,000	\$ 223,080
2000-2001	155,000	215,280
2001-2002	165,000	207,220
2002-2003	175,000	198,640
2003-Thereafter	3,645,000	1,575,600
Totals	\$4,290,000	\$ 2,419,820

On March 13, 1997, the County authorized the Public Properties Corporation to issue up to \$4,640,000 of Revenue Bonds, Series 1997, to provide funding for the construction and equipment for the Court Annex Facility

Court Annex Facilities:

Due Date	Principal	Interest
1999-2000	\$ 140,000	\$ 224,445
2000-2001	145,000	217,795
2001-20002	150,000	210,907
2002-2003	160,000	203,783
2003-Thereafter	3,690,000	1,805,866
		-
Totals	\$4,285,000	\$ 2,662,796
Totals	\$4,285,000	\$2,662,796

Total Bond Principal not matured was \$8,575,000.

CALLOWAY COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 6. Jail Commissary Fund

In the prior year audit report, we reported the Jail Commissary Fund with a balance of \$13,751 as of June 30, 1998. This balance was restated July 1, 1999 to \$24,035 in order to include a certificate of deposit of \$10,000 and adjust for prior year voided checks.

Note 7. Commitments and Contingencies

The City of Murray and Calloway County are participating in a one-year lease with the Murray-Calloway County Public Hospital Corporation for expansion of the Murray-Calloway County Hospital and to refinance certain obligations of the hospital's nursing home. The City of Murray and Calloway County sublease the hospital and nursing home to the Murray-Calloway County Public Hospital Corporation for yearly rental payments equal to the annual requirements of the \$6,675,000 of mortgage bonds originally issued for the hospital and nursing home project in June, 1992. The lease between the Corporation and the City of Murray and Calloway County is renewable annually. In case of default by the Corporation, the City and county are each liable for fifty percent of the bond debt requirement. If the City is unable to provide its share of the bond debt requirement, the county is then responsible for the full amount for that year.

The principal balance as of June 30, 1999 was \$6,365,000. Debt service requirements for fiscal year ending June 30, 2000 are:

	<u>Principal</u>	<u>Interest</u>
July 1, 1999 January 1, 2000	\$80,000	\$196,015
Total	<u>\$80,000</u>	\$390,030

Note 8. Insurance

For the fiscal year ended 1999, Calloway County was a member of the Kentucky Association of Counties' All Lines Insurance Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.



COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

CALLOWAY COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

Fiscal Year Ended June 30, 1999

	Bud	Budgeted		ıal	Ove	r
	Ope	rating	Ope	rating	(Un	der)
Budgeted Funds	Rev	enue	Rev	enue	Bud	get
General Fund	\$	1,703,819	\$	3,335,003	\$	1,631,184
Road and Bridge Fund		1,574,224		1,176,200		(398,024)
Jail Fund		1,109,954		617,842		(492,112)
Local Government Economic Assistance Fund		1,460		12,350		10,890
Jail Grant Fund		213,071		165,814		(47,257)
Jail Construction Fund		146,184	868,521			722,337
Totals	\$	4,748,712	\$	6,175,730	\$	1,427,018
Reconciliation						
Total Budgeted Operating Revenue Above					\$	4,748,712
Add: Budgeted Prior Year Surplus						623,804
Total Operating Budget Per Comparative Schedule						
Of Final Budget and Budgeted Expenditures					\$	5,372,516





CALLOWAY COUNTY SCHEDULE OF OPERATING REVENUE

Fiscal Year Ended June 30, 1999

	(M	Totals (Memorandum Conly)		neral nd	Road and Bridge Fund		Jail Fund		
Revenue From Local Taxes and Excess Fees									
Sheriff:									
Taxes	\$	1,907,561	\$	1,161,420	\$		\$		
Advertising Cost		2,296		2,296					
County Clerk:									
Motor Vehicle		284,804		180,950					
Deed Transfer Tax		80,751		80,751					
Occupational Licenses		169		169					
Delinquent Taxes		17,017		13,023					
Excess Fees - 1998		242,848		242,848					
Tangible Personal Property Taxes:									
Other Counties		13,392		9,684					
Omitted Taxes		11,907		9,931					
In Lieu of Taxes:									
Tennessee Valley Authority		55,185		55,185					
Public Housing		1,749		1,749			-		
Totals	\$	2,617,679	\$	1,758,006	\$	0	\$	0	
Federal Receipts - State Treasurer									
Housing and Urban Development Community Development Block									
Grant	\$	999,250	\$	999,250	\$		\$		
Disaster and Emergency Assistance		44 205		44 205					
Grant - Coordinator Salary		44,295		44,295					
Section Eight Housing Assistance		9,060		9,060					
Program U. S. Department of Justice		9,000		9,000					
Public Safety Partnership and									
Community Policing Grant		5,064		5,064					
Housing and Urban Development		5,004		2,004					
Disaster Recovery Initiative									
Grant - 1997 Flood Relief		13,961				13,961			
		- 7				- 9			
Totals	_\$_	1,071,630	\$	1,057,669	\$	13,961	\$	0	

Local Government Economic Assistance Fund	Jail Grant Fund		Jail Cons Fund	truction
\$	\$		\$	746,141
				103,854
				3,994
				3,708 1,976
\$ 0	\$	0	\$	859,673
\$	\$		\$	

\$ 0	\$ 0	\$ 0	

	Totals (Memorandum Only)		General Fund		Road and Bridge Fund		Jail Fund	
Kentucky State Treasurer								
Jail:								
Allotments	\$	76,219	\$		\$		\$	76,219
Medical Allotments	Ċ	6,375	·				·	6,375
Driving Under The Influence Fees		6,139						6,139
State Prisoner - Controlled Intake		381,899						381,899
Court Costs, Jail Operation		13,154						13,154
Jail Contract with Other Counties		4,477						4,477
Medical Payments		30,348						30,348
Detention Subsidy Program		620						620
Other State Payments		39,135						39,135
County Road Aid		869,282				869,282		,
Truck License Distribution		161,449				161,449		
Election Expense Reimbursement		13,260		13,260		,		
Courthouse Rental - Administrative		,		•				
Office of the Courts		121,925		121,925				
Refunds:		,		•				
Legal Process Tax		202		202				
Dog Licenses		23,705		23,705				
Drivers Licenses		3,187		·		3,187		
State Reimbursements		·						
and Refunds				422		74,554		2,728
Apportioned Taxes		11,851		7,542				
Severance Taxes:								
Coal		7,197						
Mineral		5,153						
Board of Assessments		250		250				
Grants:								
Ambulance		24,869		24,869				
Construction		27,524		27,524				
Disaster and Emergency Services								
Reimbursement Grant		2,556		2,556				
Jail Construction		153,065						
Totals	\$	2,061,544	\$	222,255	\$	1,108,472	\$	561,093

Local

Government

Economic Jail Jail

Assistance Grant Construction Fund Fund Fund

\$ \$

4,309

7,197 5,153

	153,065	
\$ 12,350	\$ 153,065	\$ 4,309

	Totals (Memorandum			General		Road and Bridge		
	On	y)	Fu	nd	Fund		Jail Fund	
Miscellaneous Revenue								
Interest	\$	44,092	\$	20,028	\$	8,109	\$	
Circuit Court Clerk:								
Work Release		30,010						30,010
Jail Bonds		1,780						1,780
County Attorney								
Restitution - Bad Checks		2,731		2,631		100		
Child Support		15,161		15,161				
Licenses and Permits:								
Cable TV Franchise		10,090		10,090				
Charges for Services:								
Animal Shelter		8,226		8,226				
Rent Income		600		600				
Reimbursements:								
Employee Insurance		74,075		73,365		674		36
Purchase Area Enhanced - 911		20,903		20,903				
Sheriff's Advancement		40,731		40,731				
Overpayments		4,926		4,577				349
Jail Commissary		6,375						6,375
Insurance Claims		9,888		9,888				
Sale of Road Materials		44,843				44,843		
Prior Year Sheriff's Commission		90,000		90,000				
Miscellaneous Items		20,446		873		41	-	18,199
T. (.1.	ф	424 977	Φ	207.072	Ф	52.767	Ф	56740
Totals		424,877	\$	297,073	\$	53,767	\$	56,749
Total Operating Revenue	\$	6,175,730	\$	3,335,003	\$	1,176,200	\$	617,842

Local Government

Economic Jail Jail
Assistance Grant Construction

Fund Fund Fund

\$ 12,749 \$ 3,206

\$ 0 \$ 12,749 \$ 4,539 \$ 12,350 \$ 165,814 \$ 868,521



COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

CALLOWAY COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

Fiscal Year Ended June 30, 1999

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND						
General Government						
Office of County Judge/Executive:						
Salaries-			.		4	
County Judge/Executive	\$	54,462	\$	54,315	\$	147
Other Salaries		25,835		25,835		
Office Materials and Supplies		3,220		3,220		
Office of County Attorney:						
Salaries-						
County Attorney		13,811		13,811		
Secretary		25,512		25,512		
Clerk		2,878		2,878		
Temporary Part-Time		1,062		803		259
Other Salaries		18,845		10,363		8,482
Child Support Reimbursement		9,003		8,329		674
Office of County Clerk:						
Tax Bill Preparation		14,760		11,368		3,392
Office Materials and Supplies		59,157		59,157		
Office of Sheriff:						
Grant		15,582		11,039		4,543
Dispatch Service		101,091		100,956		135
Materials and Supplies		46,500		46,322		178
Equipment		2,500		198		2,302
Reimbursement		35,000		32,000		3,000
Legal Fees		5,000		212		4,788
Transport		865		865		
Office of County Coroner:						
Salaries-						
County Coroner		7,634		7,634		
Deputy Coroner		2,451		2,451		
Program Support		7,373		7,373		

CALLOWAY COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES Fiscal Year Ended June 30, 1999 (Continued)

(Continued)						
	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)	Dudget		Lapen	ditures	Dudget	
General Government (Continued)						
Fiscal Court:						
Magistrates-						
Salaries	\$	44,899	\$	44,899	\$	
Expense Allowance		14,400		14,400		
Advertising		16,319		15,066		1,253
Registration, Conference, and Trainin	g	2,095		1,716		379
Accounting Services		2,025		1,721		304
Office of Property Valuation Administrator:						
Statutory Contribution		49,841		49,841		
Office of Board of Assessment Appeals:						
Board and Committee Members Fees		1,300		500		800
Office of County Treasurer:						
Salaries-						
County Treasurer		39,623		39,623		
Assistant		23,909		23,909		
Computer Software		2,794		2,794		
Office Materials and Supplies		2,000		1,919		81
Psychiatric Court Order Evaluations		1,000				1,000
Elections:						
Per Diem-						
Election Commissioners		3,194		2,129		1,065
Election Officers		20,622		20,622		
Election Tabulators		1,500		1,383		117
Other Per Diem and Fees		300		300		
Polling Places		700		700		
Printing, Stationery, and Forms		27,611		27,531		80
Program Support		1,000		306		694

(Continued)	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)						
General Government (Continued)						
Economic Development:						
Chamber of Commerce	\$	2,500	\$	2,500	\$	
Mattel Project		·		999,250		(999,250)
Courthouse:						
Salaries-						
Janitor		13,126		13,126		
Other Salaries		18,617		18,616		1
Temporary and Part-Time Help		13,007		12,555		452
Janitorial Services						
Custodial Supplies		8,000		5,105		2,895
Building Maintenance Supplies		11,862		11,862		
Maintenance and Repair-						
Equipment		4,302		2,427		1,875
Elevator Maintenance		2,759		2,759		
Renewals and Repairs		15,770		15,333		437
Utilities		57,226		57,226		
Other County Properties:						
Dexter Community Center		504		504		
Hazel Community Center		500		500		
Annex Building:						
Salaries-						
Custodial Personnel		34,914		26,645		8,269
Other Materials and Supplies		31,570		31,570		
Renewals And Repairs		50,930		158		50,772
Utilities		55,000		43,139		11,861
Protection to Persons and Property						
Disaster and Emergency Services:						
Director Salary		5,050		5,050		
Office Materials and Supplies		500		450		50
Program Support		6,500		6,151		349

(Continued)	Final Budget		Budgete Expend		Under (Over) Budget	
GENERAL FUND (Continued)			· _ ·			
Protection to Persons and Property (Contin	nued)					
Forest Fire Protection:						
Program Support	\$	6,000	\$	6,000	\$	
Ambulance Services:						
Equipment		40,341		40,341		
Office of the Public Defender:						
Mandated Program Support		3,842		3,842		
General Health and Sanitation:						
Program Support		50,345		50,345		
Building Maintenance Supplies		13,770		13,046		724
Utilities		7,130		7,130		
Solid Waste Coordinator Salary		25,000		24,396		604
Mental Health and Mental Retardation:						
Contributions		5,000		5,000		
Flood Control Project		871		871		
Services to Indigents:						
General Welfare		7,500		7,500		
Senior Citizens Program:						
Program Support		3,500		3,500		
Services to Children and Youth:						
Program Support		3,975		3,975		
General Charity and Welfare:						
Pauper Welfare		2,250		2,250		
Other Social Service Programs:						
Alcohol and Drug Program-						
Salaries and Wages Rape Center-		10,162		10,162		
Program Support		1,000		1,000		

Insurance-Buildings

Bonds

(Continued)						
	Final Budge	et	Budg Expe	eted nditures	Under (Over) Budget	
GENERAL FUND (Continued)						
Recreation and Culture						
Parks: Program Support	\$	122,975	\$	110,000	\$	12,975
Celebrations, Festivals, and Cultural Programs: Contributions		2,000		2,000		
Contributions		2,000		2,000		
Other Cultural Programs: Contributions		1,500		1,500		
Capital Projects						
Airport:						
Program Support		13,500		13,500		
Development		15,000		15,000		
Other Capital Projects:						
Capital Improvements		27,524		27,524		
911 - Assistants		10,344		8,650		1,694
911 - Supervisor		22,011		22,011		
911 - Program Support		3,650		3,024		626
Office Equipment		4,500		4,123		377
Rescue Vehicle		5,000		5,000		
Administration						
General Services:						
Audit Services		13,706		6,715		6,991
Contracts with Government Agencies-						
Health Insurance		252,000		245,110		6,890
Murray/Calloway County Transit		6,000		6,000		
Program Support		10,250		10,250		
Bank Charges		200		26		174

99,970

5,431

99,970

5,431

(Continued)					** 1	
	Fina	1	Rud	geted	Unde (Ove	
	Bud			enditures	Budg	,
	Dud	goi	Ехр	chartares	Duag	<u> </u>
GENERAL FUND (Continued)						
Administration (Continued)						
General Services: (Continued)						
Memberships-						
Area Development District	\$	3,400	\$	3,368	\$	32
KACO		1,100		1,100		
Other		2,500		2,224		276
Contingent Appropriations:						
Reserve for Transfers		402				402
1000170 101 110102010		.02				
Fringe Benefits:						
County Contributions-						
Social Security		97,000		93,231		3,769
Retirement		101,444		101,444		
Unemployment Insurance		15,145		10,578		4,567
Worker's Compensation		15,000		11,141		3,859
Tatal Committee 1	Φ	2.072.549	¢.	2.017.204	d.	(0.4.4.65.6)
Total General Fund	_\$	2,072,548	\$	2,917,204	\$	(844,656)
ROAD AND BRIDGE FUND						
General Government						
Roads:						
Office of Dead Supervisor/Fusiness						
Office of Road Supervisor/Engineer:	\$	29.045	\$	20.045	\$	
Road Supervisor Salary	Φ	28,045	Ф	28,045	Ф	
Road Maintenance:						
Road Labor Salaries		474,410		474,410		
Contracts with Private Agencies-						
Storage Tank Removal		7,800		6,030		1,770
Program Support		19,239		19,239		
Crushed Stone and Gravel		202,917		123,905		79,012
Machinery and Equipment		32,603		2,602		30,001

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
General Government (Continued)						
General Government (Continued)						
Road Maintenance: (Continued)						
	\$	136,815	\$	136,815	\$	
Office Supplies		1,500		1,323		177
Road Maintenance Materials		300,000		215,923		84,077
Petroleum Products		73,655		73,655		
Pipe and Concrete		92,295		92,295		
Utilities		13,500		11,969		1,531
Debt Service						
Leases:						
Lease Purchases		71,107		71,107		
Administration						
General Services:						
Bank Charges		149		149		
Contingent Appropriations:						
Reserve for Transfers		24,002				24,002
Fringe Benefits:						
County Contributions-						
Social Security		35,660		35,660		
Retirement		34,500		34,177		323
Unemployment Insurance		15,000		10,000		5,000
Workman's Compensation		15,000		15,000		
Total Road and Bridge Fund	\$ 1	,578,197	\$	1,352,304	\$	225,893

(Continued)

	Final Budget		Budge	eted aditures	Under (Over) Budget	
JAIL FUND	Duaget		Ехреі	iditures	Duaget	
Protection to Persons and Property						
Office of Jailer:						
Personnel Services-						
Salaries-						
Jailer	\$	54,315	\$	54,315	\$	
Jail Personnel		357,545		349,273		8,272
Administrative Personnel		40,019		39,580		439
Food Service Personnel		63,441		63,441		
Part-Time Personnel		26,533		24,349		2,184
Overtime Pay		5,000				5,000
Operations-						
Cleaning Supplies		21,960		21,036		924
Food		98,810		89,444		9,366
Food Preparation and Serving Supplies	;	4,500		2,046		2,454
Jail Linens		3,000		1,987		1,013
Office Supplies		9,181		9,181		
Prisoner Clothing		4,000		791		3,209
Prisoner Hygiene		3,566		3,267		299
Routine Medical		85,678		82,224		3,454
Staff Uniforms		7,167		7,167		
Staff Travel and Training		5,000		3,690		1,310
Utilities		55,000		51,932		3,068
Telephone		9,153		9,153		
Pest Control		1,000		975		25
Transporting Prisoners to						
Other Counties		5,000		987		4,013
Housing Prisoners - Other Counties		95,376		95,376		
Miscellaneous		6,812		6,812		
Maintenance-						
Maintenance		20,517		20,517		
Building Repairs		18,414		18,414		
Equipment Repairs		6,111		6,111		
Maintenance Supplies		4,248		4,248		
Equipment		19,134		19,134		

(Continued)					TT 1	
	Final Budg			geted enditures	Under (Over) Budge)
JAIL FUND (Continued)			•			
Administration						
General Services:						
Building Insurance	\$	2,180	\$		\$	2,180
Association Dues		1,300		1,300		
Liability Insurance		4,000		4,000		
Contingent Appropriations:						
Reserve for Budget Transfers		9,735				9,735
Fringe Benefits:						
County Contributions-						
Social Security		43,963		38,601		5,362
Retirement		46,548		39,057		7,491
Unemployment Insurance		4,000		1,943		2,057
Workman's Compensation		20,000		15,407		4,593
Total Jail Fund	\$	1,162,206	\$	1,085,758	\$	76,448
LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND						
Streets and Highways	\$	9,240	\$	9,240	\$	0
JAIL CONSTRUCTION GRANT FUND						
Debt Service:						
Capital Project	\$	318,565	\$	0	\$	318,565

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
JAIL CONSTRUCTION FUND						
Debt Service:						
Bond Interest Payment	\$	208,708	\$	103,623	\$	105,085
Trustee Fees		850		425		425
Reserve for Transfers		22,202				22,202
Total Jail Construction Fund						
Operating Budget	\$	231,760	\$	104,048	\$	127,712
Other Financing Uses:						
Transfers to Public Properties						
Corporation Fund	\$		\$	91,911	\$	(91,911)
Bond Principal Payment	*	140,000	7	140,000		(>)
2010 1 1110 pm 1 u) 1110 11	-	1.0,000		1.0,000		
Total Jail Construction Fund	\$	371,760	\$	335,959	\$	35,801
Total Operating Budget - All Funds	\$	5,372,516	\$	5,468,554	\$	(96,038)
Other Financing Uses:						
Transfers to Public Properties						
Corporation Fund				91,911		(91,911)
Bond Principal Payment		140,000		140,000		
TOTAL BUDGET - ALL FUNDS	\$	5,512,516	\$	5,700,465	\$	(187,949)

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Larry Elkins, County Judge/Executive Members of the Calloway County Fiscal Court

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Calloway County, Kentucky, as of and for the year ended June 30, 1999, and have issued our report thereon dated September 7, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Calloway County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying Findings and Questioned Costs.

- Budget Amendments Should Be Utilized
- All Claims Should Be Presented To The Fiscal Court For Review Prior To Payment

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Calloway County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Calloway County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying Findings and Questioned Costs.

- Budget Amendments Should Be Utilized
- All Claims Should Be Presented To The Fiscal Court For Review Prior To Payment
- Proper Clothing Should Be Provided Prisoners Through The County's Jail Fund

Honorable Larry Elkins, County Judge/Executive Members of the Calloway County Fiscal Court Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe none of the reportable conditions described above are material weaknesses.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - September 7, 1999

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133



Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Larry Elkins, County Judge/Executive Members of the Calloway County Fiscal Court

Report On Compliance With Requirements Applicable To Each Major Program And Internal Control Over Compliance In Accordance With OMB Circular A-133

Compliance

We have audited the compliance of Calloway County, Kentucky, with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to its major federal program for the year ended June 30, 1999. Calloway County's major federal program is identified in the Schedule of Expenditures of Federal Awards. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of Calloway County's management. Our responsibility is to express an opinion on Calloway County's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133 Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Calloway County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Calloway County's compliance with those requirements.

In our opinion, Calloway County complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 1999.

Internal Control Over Compliance

The management of Calloway County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to its federal program. In planning and performing our audit, we considered Calloway County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Honorable Larry Elkins, County Judge/Executive Members of the Calloway County Fiscal Court Report On Compliance With Requirements Applicable To Each Major Program And Internal Control Over Compliance In Accordance With OMB Circular A-133 (Continued)

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than the specified parties. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - September 7, 1999

FINDINGS AND QUESTIONED COSTS

CALLOWAY COUNTY FINDINGS AND QUESTIONED COSTS

Fiscal Year Ended June 30, 1999

A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unqualified opinion on the financial statements of Calloway County.
- 2. Three reportable conditions disclosed during the audit of the financial statements are reported in the Independent Auditor's Report. None of the conditions are reported as material weaknesses.
- 3. No instances of noncompliance material to the financial statements of Calloway County were disclosed during the audit.
- 4. No reportable conditions relating to the audit of the major federal award program is reported in the Independent Auditor's Report.
- 5. The auditor's report on compliance for the audit of the major federal award program for Calloway County expresses an unqualified opinion.
- 6. There are no audit findings relative to the major federal award program for Calloway County reported in Part C of this schedule.
- 7. The program tested as a major program was: Community Development Block Grant, CFDA #14.228
- 8. The threshold for distinguishing Type A and B programs was \$300,000.
- 9. Calloway County was not determined to be a low-risk auditee.

B. FINDINGS - FINANCIAL STATEMENTS AUDIT

REPORTABLE CONDITIONS

Reportable conditions are fully described in the noncompliance section below.

- Budget Amendments Should Be Utilized
- All Claims Should Be Presented To The Fiscal Court For Review Prior To Payment
- Proper Clothing Should Be Provided Prisoners Through The County's Jail Fund

NONCOMPLIANCES

1. Budget Amendments Should Be Utilized

The county did not get approval from the Department for Local Government to amend the 1998-1999 budget for the Mattel Distribution Center Project Grant Receipts. While the county did send an amendment to the State Local Finance Officer, he did not sign the amendment due to the amendment occurring after the expenditure of the grant monies. Because of this noncompliance to amend the budget as prescribed in KRS 68.280, the county overspent their total budget by \$187,949. We recommend the county utilize budget amendments as prescribed by KRS 68.280.

Management's Response:

A budget amendment was done for the previous fiscal year, however, the money was not received until FY 98-99.

CALLOWAY COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS Fiscal Year Ended June 30, 1999 (Continued)

B. FINDINGS – FINANCIAL STATEMENTS AUDIT (Continued)

NONCOMPLIANCES (Continued)

2. All Claims Should Be Presented To The Fiscal Court For Review Prior To Payment

All claims should be presented to the fiscal court for review prior to payment. Based on the test of expenditures, the payments from the Public Properties Corporation were not approved by the fiscal court. The fiscal court is the Public Properties Corporation Board. In addition, the fiscal court did not approve expenditures from the General Fund, Road and Bridge Fund, Jail Fund, Local Government Economic Assistance Fund, and Jail Construction Fund. KRS 68.275 requires the County Judge/Executive to present all claims to the fiscal court for review prior to payment. We recommend the fiscal court members take a more active role by reviewing all claims prior to payment.

Management's Response:

All subsequent claims will be presented to the fiscal court for approval.

3. Proper Clothing Should Be Provided Prisoners Through The County's Jail Fund

We recommend the Jailer provide proper clothing to inmates who are not allowed to bring clothing into the Jail. During discussions with the Jailer and Jail Commissary Officer, we noted that inmates who were incarcerated were not allowed to bring any extra clothing into the jail. The jailer should provide all parts of required uniforms if prisoners are not allowed to provide their own clothing. This clothing should be provided by the county through the Jail Fund, not sold to prisoners through the Jail Commissary.

Management's Response:

The Jailer will comply with this recommendation.

PRIOR YEAR FINDINGS

Two prior year findings were corrected; 1) the fiscal court should follow proper bidding procedures and 2) the county should have required depository institutions to pledge additional securities of \$227,098 as collateral and entered into a written agreement to protect deposits. The fiscal court did not correct the following finding and it is repeated above.

- All Claims Should Be Presented To The Fiscal Court For Review Prior To Payment
- C. FINDINGS AND QUESTIONED COSTS MAJOR FEDERAL AWARDS PROGRAM AUDIT

None

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

CALLOWAY COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Fiscal Year Ended June 30, 1999

Federal Grantor

Program Title Pass-Through

Grant Name (CFDA #) Grantor's Number Expenditures

U.S. Department of Housing and

<u>Urban Development</u>

Direct Program:

Section Eight Housing Assistance

Program

(CFDA #14.182) N/A \$ 9,060

Passed-Through State Department

of Local Government:

Community Development Block

Grants-

(CFDA #14.228) B-97-DC-21-0001 999,250

U.S. Department of Justice

Passed-Through State Justice Cabinet:

Public Safety Partnership and Community

Policing Grant

(CFDA #16.710) 95CFWX2129 5,064

U.S. Federal Emergency Management Agency

Passed-Through State Department

of Military Affairs:

Disaster and Emergency

Assistance Grants-

Coordinator Salary

(CFDA #83.503) N/A 44,295

Total Cash Expenditures of Federal Awards

\$ 1,057,669

CALLOWAY COUNTY NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Fiscal Year Ended June 30, 1999

Note 1 - Basis of Presentation

This schedule is presented on a cash basis.

Note 2 - As required by this grant agreement, all program moneys received by the recipient after the completion of all recipient grant activities shall be used by the recipient for community or economic development activities eligible for assistance under Title I of the Housing and Community Development Act of 1974, so specified in the Commonwealth of Kentucky's Community Development Block Grant Eligible Activities Policy Statement.

Note 3 - The federal expenditures for the Mattel Distribution Center Project Grant includes a grant to the subrecipient as follows:

Subrecipient	<u>Number</u>	Pass-Through <u>Grant Expenditure</u>
Murray-Calloway Economic Development Corporation	B-97-DC-21-0001(004)	\$999,250

CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

CALLOWAY COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1999

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS CALLOWAY COUNTY FISCAL COURT

The Calloway County Fiscal Court hereby certifies that assistance received from the Local Government Economic Development Program and Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Name

County Judge/Executive

County Treasurer